

Program B: Criminal Investigations

Program Authorization: R.S. 4:501-562 R.S. 27:20; R.S. 27:308; R.S. 32:1550; R.S. 33:4861 et seq.; R.S. 40:960-1022 and 1379; R.S. 40:1485; R.S. 47:7001-7006; R.S. 47:9002

PROGRAM DESCRIPTION

The mission of the Criminal Investigation Program in the Office of State Police is to enhance the safety of the citizens of Louisiana through the investigation of criminal activity. The goals of the Criminal Investigations Program in the Office of State Police are:

1. Maintain and enhance a centralized, self-initiating program designed to deter criminal activity and regulate gaming operations.
2. Increase effectiveness at identifying and investigating criminal activity
3. Expand and enhance the Criminal Investigations Program.
4. Strive to improve professionalism and proficiency throughout the Criminal Investigations Program.

The Louisiana State Police Criminal Investigations Program, is dedicated to the suppression of criminal activity through vigorous enforcement of relevant statutes.

The Criminal Investigations Program in the Office of State Police consist of the following activities: Detectives Division and Narcotics.

The Detectives Division consists of the following: Detectives and General Criminal Investigations and Intelligence.

Detectives and General Criminal Investigations: The Louisiana State Police (LSP) is the only statewide law enforcement agency equipped to handle large-scale, multijurisdictional criminal investigations. Additionally, the Detectives Division is heavily involved in support local agencies and jurisdictions with investigative assistance and suspects involved in criminal activity. State Police investigators are responsible for the enforcement of all statutes relating to criminal activity. Further, the section serves as a repository for intelligence information gathered throughout the state and as a point of coordination for multijurisdictional criminal investigations. Under the authority of R.S. 47:9002, the section also conducts investigations for the Louisiana Lottery Corporation.

Intelligence: The Office of the State Police is engaged in the development and processing of criminal intelligence (both raw and refined) pertaining to organized crime, traveling criminals, public disorders, VIP security (including executive) and labor violence. Enforcement functions handled by this unit include investigation of crimes involving state agencies and personnel.

The Narcotics Division consists of the following:

Narcotics and Controlled Dangerous Substances Enforcement: The Narcotics and Controlled Dangerous Substances Enforcement activity enforces all local, state, and federal statutes prohibiting the possession, use and distribution of narcotics, dangerous drugs, and prohibited substances. LSP investigations are concentrated on large-scale narcotics operations, with emphasis on individuals implicated in interstate and international drug trafficking and organized prescription fraud by practitioners.

Drug Enforcement Seizures and Forfeitures Fund: R.S. 32:1550 establishes a formula for distribution of funds derived from the sale of contraband property or seizure of narcotics funds.

Insurance Fraud Unit: Referrals and complaints are reviewed in a timely manner and investigated to improve the detection of insurance fraud related criminal activity. The Insurance Fraud Investigation function was assigned to the Office of State Police, Criminal Investigation Program during the 1999 legislative session.

OBJECTIVES AND PERFORMANCE INDICATORS

Unless otherwise indicated, all objectives are to be accomplished during or by the end of FY 2000-2001. Performance indicators are made up of two parts: name and value. The indicator name describes what is being measured. The indicator value is the numeric value or level achieved within a given measurement period. For budgeting purposes, performance indicator values are shown for the prior fiscal year, the current fiscal year, and alternative funding scenarios (continuation budget level and Executive Budget recommendation level) for the ensuing fiscal year (the fiscal year of the budget document).

The objectives and performance indicators that appear below are associated with program funding in the Base Executive Budget for FY 2000-01. Specific information on program funding is presented in the financial sections that follow performance tables.

1. (KEY) Through the Detectives Division, to increase the number of cases opened by 5% over the actual FY 1998-99 level (578).

Strategic Link: This operational objective partially accomplishes Strategic Objective II.1: *To increase by 10% the detection of suspected criminal activity by June 30, 2001.*

| LEVEL | PERFORMANCE INDICATOR NAME | PERFORMANCE INDICATOR VALUES | | | | | |
|-------|----------------------------|--|--|---|---|--|---|
| | | YEAREND PERFORMANCE STANDARD FY 1998-1999 | ACTUAL YEAREND PERFORMANCE FY 1998-1999 | ACT 10 PERFORMANCE STANDARD FY 1999-2000 | EXISTING PERFORMANCE STANDARD FY 1999-2000 | AT CONTINUATION BUDGET LEVEL FY 2000-2001 | AT RECOMMENDED BUDGET LEVEL FY 2000-2001 |
| K | Number of cases opened | 410 | 578 | 431 | 495 ¹ | 606 ² | 606 ² |

¹ The performance standard for this indicator was amended during the August 15th adjustment period in 1999. The division currently estimates that the yearend total will be 578.

² The performance standard for FY 2000-01 is compared to the FY 1998-99 actual because the division expects to achieve at least that level in FY 2000-01. As noted above, the division currently estimates that the FY 1999-00 total for this indicator will be 578.

GENERAL PERFORMANCE INFORMATION: DETECTIVES DIVISION

| PERFORMANCE INDICATOR | PRIOR YEAR ACTUAL FY 1994-95 | PRIOR YEAR ACTUAL FY 1995-96 | PRIOR YEAR ACTUAL FY 1996-97 | PRIOR YEAR ACTUAL FY 1997-98 | PRIOR YEAR ACTUAL FY 1998-99 |
|---------------------------------------|------------------------------------|------------------------------------|------------------------------------|------------------------------------|------------------------------------|
| Number of cases opened | 164 | 237 | 226 | 387 | 578 |
| Number of cases closed | 151 | 202 | 197 | 282 | 558 |
| Percentage of cases closed | 92.1% | 85.2% | 87.1% | 72.8% | 96.5% |
| Number of felony arrests ¹ | 118 | 226 | 265 | 322 | 564 |
| Number of other agency assists | 824 | 1,077 | 1,274 | 1,200 | 2,552 |
| Value of stolen property recovered | \$634,000 | \$339,080 | \$1,354,802 | \$2,453,370 | \$3,679,652 |

¹ Excludes narcotics arrests. See Objective 2 for information on narcotics arrests.

2. (KEY) Through the Narcotics Division, to increase the number of cases opened by 5% over the FY 1999-00 performance standard (420).

Strategic Link: This operational objective partially accomplishes Strategic Objective II.1: *To increase by 10% the detection of suspected criminal activity by June 30, 2001.*

| LEVEL | PERFORMANCE INDICATOR NAME | PERFORMANCE INDICATOR VALUES | | | | | |
|-------|----------------------------|--|--|---|---|--|---|
| | | YEAREND PERFORMANCE STANDARD FY 1998-1999 | ACTUAL YEAREND PERFORMANCE FY 1998-1999 | ACT 10 PERFORMANCE STANDARD FY 1999-2000 | EXISTING PERFORMANCE STANDARD FY 1999-2000 | AT CONTINUATION BUDGET LEVEL FY 2000-2001 | AT RECOMMENDED BUDGET LEVEL FY 2000-2001 |
| K | Number of cases opened | Not applicable ¹ | 400 | 420 | 420 | 441 | 441 |

¹ This was a new performance indicator for FY 1999-00. It did not appear under Act 19 of 1998 and does not have a FY 1998-99 performance standard.

GENERAL PERFORMANCE INFORMATION: NARCOTICS DIVISION

| PERFORMANCE INDICATOR | PRIOR YEAR ACTUAL FY 1994-95 | PRIOR YEAR ACTUAL FY 1995-96 | PRIOR YEAR ACTUAL FY 1996-97 | PRIOR YEAR ACTUAL FY 1997-98 | PRIOR YEAR ACTUAL FY 1998-99 |
|------------------------------|---|---|---|---|---|
| Number of cases opened | Not available | Not available | Not available | 397 | 400 |
| Number of cases closed | Not available | Not available | 397 | 303 | 330 |
| Percentage of cases closed | Not available | Not available | 81.3% | 77.6% | 82.5% |
| Number of narcotics arrests | 575 | 757 | 845 | 1,045 | 869 |
| Value of narcotics seized | \$38,347,652 | \$36,770,709 | \$17,505,755 | \$36,605,545 | \$102,432,207 |

3. (SUPPORTING) Through the Insurance Fraud Unit, to improve the detection of insurance fraud related criminal activity, by reviewing and investigating referrals/complaint in a timely manner.

Strategic Link: This operational objective is related to Strategic Objective II.1: *Increase by 10% the detection of criminal activity by June 30, 2001.*

Explanatory Note: The Insurance Fraud Unit was created by BA-7 No. 176, which was approved by the Joint Legislative Committee on the Budget on December 3, 1999.

| LEVEL | PERFORMANCE INDICATOR NAME | PERFORMANCE INDICATOR VALUES | | | | | |
|-------|--|--|--|---|---|--|---|
| | | YEAREND PERFORMANCE STANDARD FY 1998-1999 | ACTUAL YEAREND PERFORMANCE FY 1998-1999 | ACT 10 PERFORMANCE STANDARD FY 1999-2000 | EXISTING PERFORMANCE STANDARD FY 1999-2000 | AT CONTINUATION BUDGET LEVEL FY 2000-2001 | AT RECOMMENDED BUDGET LEVEL FY 2000-2001 |
| S | Percentage of referrals/complaints reviewed within 14 days of receipt to determine whether formal investigation is warranted | Not applicable ¹ | Not applicable ¹ | Not applicable ¹ | 100% | 100% | 100% |
| S | Percentage of cases completed that are reviewed in 14 days to determine if case merits presentation to district attorney or attorney general | Not applicable ¹ | Not applicable ¹ | Not applicable ¹ | 100% | 100% | 100% |

¹ This was a new performance indicator for FY 1999-00. It did not appear under Act 19 of 1998 and does not have a FY 1998-99 performance standard. Data for this indicator were not collected in FY 1998-99 because the Insurance Fraud Unit was not created until FY 1999-00 and any insurance investigation cases handled by the Criminal Investigation Program were not counted separately from other investigation cases. This performance indicator did not appear under Act 10 of 1999 and does not have an initial or Act 10 performance standard. The performance indicator was created as part of the BA-7 that established the Insurance Fraud Unit. Since no baseline data relating to number of insurance fraud investigation cases exist, the Insurance Fraud Unit will begin tracking case information in FY 1999-00. As baseline data accrue, additional performance indicators will be developed and reported.

RESOURCE ALLOCATION FOR THE PROGRAM

| | ACTUAL 1998-1999 | ACT 10 1999- 2000 | EXISTING 1999- 2000 | CONTINUATION 2000 - 2001 | RECOMMENDED 2000 - 2001 | RECOMMENDED OVER/(UNDER) EXISTING |
|---------------------------------|---------------------|----------------------|------------------------|-----------------------------|----------------------------|---|
| MEANS OF FINANCING: | | | | | | |
| STATE GENERAL FUND (Direct) | \$354,240 | \$354,240 | \$354,240 | \$727,001 | \$0 | (\$354,240) |
| STATE GENERAL FUND BY: | | | | | | |
| Interagency Transfers | 646,965 | 987,875 | 987,875 | 961,875 | 987,875 | 0 |
| Fees & Self-gen. Revenues | 2,192,084 | 1,434,456 | 1,470,834 | 1,440,642 | 1,434,456 | (36,378) |
| Statutory Dedications | 5,587,807 | 6,825,242 | 7,795,282 | 8,511,254 | 8,910,787 | 1,115,505 |
| Interim Emergency Board | 0 | 0 | 0 | 0 | 0 | 0 |
| FEDERAL FUNDS | 520,558 | 941,647 | 941,647 | 941,647 | 941,647 | 0 |
| TOTAL MEANS OF FINANCING | \$9,301,654 | \$10,543,460 | \$11,549,878 | \$12,582,419 | \$12,274,765 | \$724,887 |

EXPENDITURES & REQUEST:

| | | | | | | |
|---------------------------------------|--------------------|---------------------|---------------------|---------------------|---------------------|------------------|
| Salaries | \$6,739,441 | \$7,770,863 | \$8,315,512 | \$8,973,902 | \$8,685,725 | \$370,213 |
| Other Compensation | 34,922 | 0 | 0 | 0 | 0 | 0 |
| Related Benefits | 443,882 | 479,576 | 501,954 | 595,263 | 596,688 | 94,734 |
| Total Operating Expenses | 599,335 | 643,084 | 759,035 | 864,515 | 858,329 | 99,294 |
| Professional Services | 5,900 | 395 | 8,695 | 395 | 395 | (8,300) |
| Total Other Charges | 632,050 | 778,034 | 1,060,267 | 847,745 | 833,029 | (227,238) |
| Total Acq. & Major Repairs | 846,124 | 871,508 | 904,415 | 1,300,599 | 1,300,599 | 396,184 |
| TOTAL EXPENDITURES AND REQUEST | \$9,301,654 | \$10,543,460 | \$11,549,878 | \$12,582,419 | \$12,274,765 | \$724,887 |

AUTHORIZED FULL-TIME

| | | | | | | |
|-------------------------|------------|------------|------------|------------|------------|----------|
| EQUIVALENTS: Classified | 192 | 185 | 209 | 209 | 211 | 2 |
| Unclassified | 1 | 0 | 0 | 0 | 0 | 0 |
| TOTAL | 193 | 185 | 209 | 209 | 211 | 2 |

SOURCE OF FUNDING

This program is funded with State General Fund, Interagency Transfers, Fees and Self-generated Revenues, Statutory Dedications and Federal Funds. The Interagency Transfers are from the Louisiana Commission on Law Enforcement and are federal grants for narcotics enforcement and from the Arson Church Fires Task Force. The Fees and Self-generated Revenues are derived from fees collected by the Office of Motor Vehicles and from the sale of assets related to narcotics investigations. The Statutory Dedications are derived from Riverboat Gaming and the Insurance Fraud Investigation Fund. (Per R.S. 39:32B.(8), see table below for a listing of expenditures out of each statutory dedicated fund.) Direct Federal Funds are provided by the Department of Justice, the Drug Enforcement Agency, the Department of Treasury, U.S. Customs, FBI, and the U. S. Department of Agriculture.

| | ACTUAL 1998-1999 | ACT 10 1999- 2000 | EXISTING 1999- 2000 | CONTINUATION 2000 - 2001 | RECOMMENDED 2000 - 2001 | OVER/(UNDER) EXISTING |
|------------------------------------|---------------------|----------------------|------------------------|-----------------------------|----------------------------|--------------------------|
| Riverboat Gaming Enforcement Fund | \$5,587,807 | \$6,825,242 | \$6,953,282 | \$6,814,633 | \$7,214,166 | \$260,884 |
| Insurance Fraud Investigation Fund | \$0 | \$0 | \$842,000 | \$1,696,621 | \$1,696,621 | \$854,621 |

ANALYSIS OF RECOMMENDATION

| GENERAL FUND | TOTAL | T.O. | DESCRIPTION |
|------------------|---------------------|------------|--|
| \$354,240 | \$10,543,460 | 185 | ACT 10 FISCAL YEAR 1999-2000 |
| | | | BA-7 TRANSACTIONS: |
| \$0 | \$36,378 | 0 | Carry forward for police supplies |
| \$0 | \$128,040 | 3 | Transfer budget for commissioned personnel formerly assigned to the Charitable Gaming Section |
| \$0 | \$842,000 | 21 | Implementation of Act 1312 of 1999, which provides for establishment of Insurance Fraud Unit |
| \$354,240 | \$11,549,878 | 209 | EXISTING OPERATING BUDGET – December 3, 1999 |
| \$0 | \$322,496 | 0 | Annualization of FY 1999-2000 Classified State Employees Merit Increase |
| \$0 | \$50,265 | 0 | Classified State Employees Merit Increases for FY 2000-2001 |
| \$0 | \$732,859 | 0 | Acquisitions & Major Repairs |
| \$0 | (\$871,508) | 0 | Non-Recurring Acquisitions & Major Repairs |
| \$0 | (\$36,378) | 0 | Non-Recurring Carry Forwards |
| \$0 | (\$804) | 0 | Salary Base Adjustment |
| \$0 | (\$377,692) | 0 | Attrition Adjustment |
| \$0 | \$854,621 | 0 | Other Annualizations - Annualization of expenses which provides for establishment of Insurance Fraud Section |
| \$0 | \$51,028 | 2 | Other Technical Adjustments - Transfer charitable gaming detectives from Gaming Enforcement Program |
| (\$354,240) | \$0 | 0 | Net Means Of Financing Substitutions - replace State General Fund with statutory dedication from Riverboat Gaming Enforcement Fund |
| \$0 | \$12,274,765 | 211 | TOTAL RECOMMENDED |
| \$0 | \$0 | 0 | LESS GOVERNOR'S SUPPLEMENTARY RECOMMENDATIONS |
| \$0 | \$12,274,765 | 211 | BASE EXECUTIVE BUDGET FISCAL YEAR 2000-2001 |
| | | | SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL: |
| \$0 | \$0 | 0 | None |
| \$0 | \$0 | 0 | TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON SALES TAX RENEWAL |

| | | | |
|------------|---------------------|------------|--|
| | | | SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE: |
| \$0 | \$0 | 0 | None |
| \$0 | \$0 | 0 | TOTAL SUPPLEMENTARY RECOMMENDATIONS CONTINGENT ON NEW REVENUE |
| \$0 | \$12,274,765 | 211 | GRAND TOTAL RECOMMENDED |

The total means of financing for this program is recommended at 106.3% of the existing operating budget. It represents 74.6% of the total request (\$16,444,361) for this program. The decreased general fund is due to a means of financing substitution replacing State General Fund with the statutory dedication from the Riverboat Gaming Enforcement Fund. The increase in the total means of financing is due to the annualization of expenses associated with the establishment of the Insurance Fraud Section and the transfer of the budget and T.O. for two commissioned positions from the Gaming Enforcement Program.

PROFESSIONAL SERVICES

\$395 Medical services for psychological testing and counseling for troopers

\$395 TOTAL PROFESSIONAL SERVICES

OTHER CHARGES

\$168,702 Troopers receive \$4.50 per workday for cleaning and maintaining uniforms and \$17.85 monthly standard allowance (\$2.50 per month for foot wear, and \$15.35 monthly for ammunition and batteries)

\$159,723 In-service training for commissioned personnel at the State Police Academy

\$504,604 Monies used for investigative undercover work by specialized investigative support units

\$833,029 TOTAL OTHER CHARGES

ACQUISITIONS AND MAJOR REPAIRS

\$1,300,599 Thirty-seven replacement vehicles and 20 new vehicles for Insurance Fraud Section

\$1,300,599 TOTAL ACQUISITIONS AND MAJOR REPAIRS